

Fiscal Year 2014

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CITIZEN CENTRIC REPORT



About Us

Mission Statement

The mission of the Department of Youth Affairs (DYA) is to improve the quality of life on Guam for all people by the development and implementation of programs and services that promote youth development, decrease juvenile delinquency and status offenses, strengthen the family unit, protect the public from juvenile delinquents, ensure that offenders are held accountable for their actions and are provided with appropriate treatment, and provide restitution to the victims.

As per Public Law 14-110, the purpose for DYA is to plan, coordinate and/or implement programs, services and activities geared toward youth development, rehabilitation and involvement in the community.

Goals

Reduce the recidivism rate of youth remanded to the Youth Correctional Facility (YCF) by 5% a year;

Increase the quantity and quality of youth programs and services for youth within the YCF and Cottage Homes; and

Increase programs that promote community oriented programs for youth to divert away from criminal / status offenses via the three Resource Centers.



Objectives

Ensure staff are qualified and well trained;

Maintain proper facilities and equipment; and

Develop and implement effective and efficient programs/ services.

DYA's three divisions are:

1) Vocational Rehabilitation and Support Services - *Administrative Services Unit* oversees all budgetary and administrative duties, including personnel, procurement and accounting; *Maintenance Section* manages vehicle, building maintenance and custodial service; *Culinary Unit* provides meals for all clients;

2) Special Services - Youth Correctional Facility and Cottage Homes provide 24-hour care and custody of juveniles; and

3) Youth Development - *Counseling Case Management Unit* provides case work, treatment and rehabilitation services to clients remanded/adjudicated to YCF, establish, update and maintain data collection and statistical information; *Community Social Development Unit*, *Resource Centers* provide case work, treatment and rehabilitation services to juvenile offenders remanded/adjudicated to YCF and Cottage Homes' status offenders and non-offenders, including community-based skills-building activities for children and youth at-risk and their families;



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Guam has
ZERO TOLERANCE
for Underage Drinking
Department of Youth Affairs is Enforcing Underage Drinking Laws



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Youth Development

-Lagu (Northern) Resource Center

-Kattan (Central) Resource Center

-Haya (Southern) Youth Center

After-School Care Program – Provides after-school activities including case management services that support early childhood, academic, and social development to children who are at risk of becoming involved in crime, are victims of crime, or at-risk of engaging in dangerous behaviors.

Jumpstart – A treatment-oriented program designed to integrate and reunify clients with their families, schools and community through an extended furlough concept and reducing the confinement time period in the Youth Correctional Facility.

Aftercare – A community-oriented outreach program that provides intensive monitoring and an array of services including case management, school shadowing mentoring and other services for clients released from the Youth Correctional Facility and Cottage Homes.

Chansa – A three-hour workshop consisting of Youth Laws, Realities of Institutional Living and Department of Corrections Parolees' Testimonies to divert at-risk children and youth from entering the juvenile justice system.

SCORE – School presentations on the realities of institutional living in a correctional institution and the process of the juvenile justice system.

Other Services: Computer Labs; Homework Assistance; Outreach Counseling Crisis Intervention

Counseling Case Management Unit
Client Assessments/Drug and Alcohol Screening; Case Management; Crisis Intervention; Individual and Family Counseling; Clientele Database; Support Groups

YCF and Cottage Homes

-Intake Processing

-Step Plan Program

-Client Vocational Program

-DOE Liheng Famagu'on School

-Client Activities/Visitations

-Faith-based Organizations

Table 1 shows a high rate of incarcerations in 2012 that was attributed to mandates on mandatory confinements (adults and juveniles) of all felony and drug apprehensions. This pro-mandatory confinement of juveniles committing felonies, DUIs, and drug offenses was established by the Office of the Attorney General of Guam and the Guam Police Department. These offenses, along with the Juvenile Drug Court, Juvenile Probation, and the Department of Education, make up the increase of admissions at YCF and Cottage Homes.

Table 1. DYA ADMISSIONS 2012 – 2014

Year	2012	2013	2014
Total Admission	551	384	476
1st contact	203	136	205
2nd or more contacts	348	248	266

In 2013, the total admission had a decrease of 30% from 551 in 2012 to 384. The reduction in admissions attributed to collaborative efforts with agencies as Department of Education, Guam Judiciary, Guam Police Department, and others. Although collaborative efforts continue, there was an increase in admissions in 2014 by 22% due to more first timers confined at DYA with shorter sanctions, while the recidivism rate decreased.

The recidivism rate in Table 2 shows a decrease from 64.58% in 2013 to 57.14% in 2014. The juvenile justice system increased its efforts to address social media violence through immediate sanctions, thus incarceration rose as social media being a source of the apprehension of minors.

Table 2. DYA RECIDIVISM

2012	2013	2014
63.15%	64.4%	57.14

Chronic juvenile offenders receive the rehabilitative treatment they need while confined in the Youth Correctional Facility (YCF) or Cottage Homes with consideration for placement in the early reunification program, Jumpstart, as ordered by the court. Upon release, they may be referred to Aftercare, a community reintegration program.

The Jumpstart Program gives the juvenile the opportunity to be on extended furlough while still under the custody of YCF or Cottage Homes. The juvenile is guided for eventual release from YCF. Accordingly, the next step to assisting juveniles and their families during the reintegration phase is through the Aftercare component. The Family Court can also defer cases to this program as an alternative to incarceration. This component will allow levels of monitoring and other services for a minimum of six months. Additional phases of Aftercare allow families to continue services as needed.

Table 3 illustrates the number of Jumpstart and Aftercare clients served via DYA's community-based Resource Centers (RCs).

Table 3. DYA Jumpstart and Aftercare 2012 - 2014

Program Participants	2012	2013	2014
Jumpstart	12	14	16
Aftercare	165	99	92

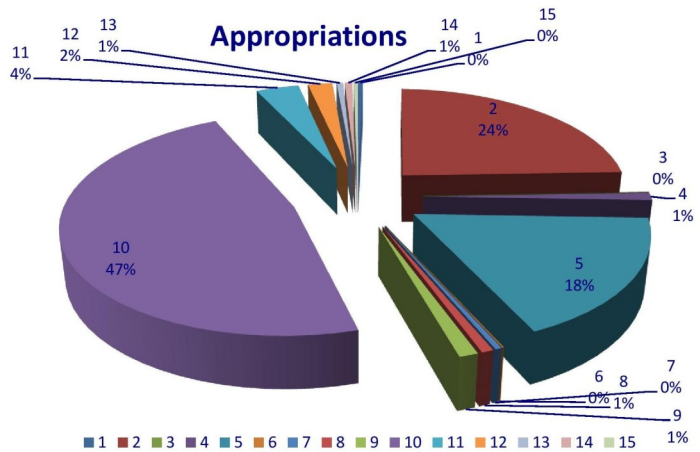
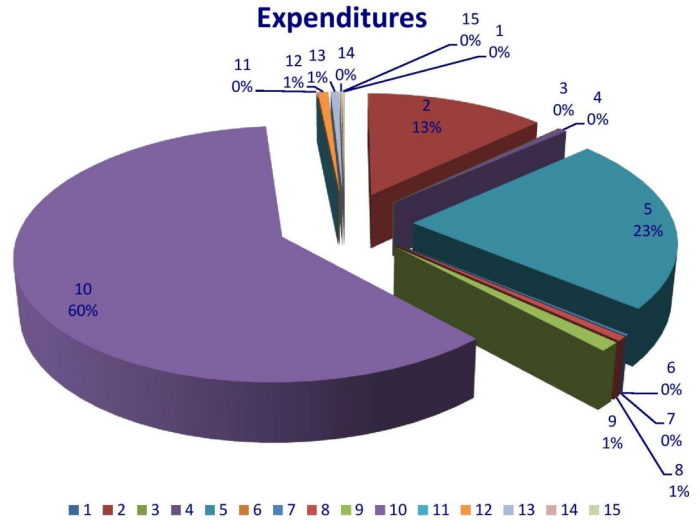
The measures reported on this page included input from parents/guardians and program participants. What would you like to see reported in this page? Please let us know by contacting Grace R. Taitano at (671) 735-5010 or email at grace.taitano@dya.guam.gov.

FINANCIAL DATA

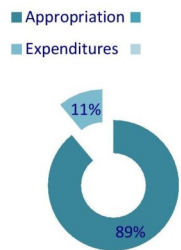
FINANCIAL INFORMATION

Q4 ENDING 9/30/2014

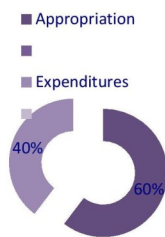
Object Category	Appropriations	Expenditures
1 CAPITAL	25,000.00	0.00
2 CONTRACT	1,484,421.23	670,479.36
3 DRUG TESTING	0.00	0.00
4 EQUIPMENT	67,120.89	30,119.23
5 FRINGE	1,094,361.01	1,175,460.29
INDIRECT COST -		
6 FEDERAL	4,601.19	0.00
7 MISC.	24,175.00	9,616.57
OVERTIME		
8 SALARY	43,349.00	30,354.93
9 POWER	69,737.00	61,005.40
10 REGULAR SALARY	2,927,782.39	3,137,495.16
SUB-		
11 RECIPIENT/GRANTS	221,455.90	0.00
12 SUPPLIES	125,784.46	38,929.12
13 TELEPHONE	32,244.00	30,319.28
14 TRAVEL	37,785.87	6,205.00
15 WATER	16,434.00	8,800.30
Totals	6,174,251.94	5,198,784.64



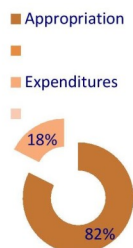
Federal Funds



General Funds



Subaward Funds (GDOE)



CARRY-OVER FUNDS



DYA FUND	Appropriation	Expenditures
GENERAL FUNDS	4,874,057.00	5,009,837.74
FEDERAL	1,219,223.43	183,324.73
SUBAWARD FUNDS	10,000.00	0.00
CARRY-OVER FUNDS		
Nursing Svc/MEDS	70,971.51	5,622.17
Totals	6,174,251.94	5,198,784.64



FORECAST

Recently, the Judiciary of Guam announced its action plan for Juvenile Justice Reform with critical focus areas and acknowledging that Chamorros and Chuukese are the highest court involved youth while Chuukese are over-represented.

The logic to address the issues of over-representation of nationals from the Federated States of Micronesia (FSM) stems from statistics showing that Chamorros make up the largest single ethnic group of 37.2 % of Guam’s total population in 2010, which also represent the largest single ethnic group, number-wise, confined for delinquent and status offenses at 46.9% in 2012, 46.9% in 2013, and 48.1% in 2014 (Table 1). In stark contrast, the Filipino population has always had low admission numbers when compared to the population percentages. They are extremely under represented.

Table 1 DYA Admissions: 2012 - 2014 Top Four Ethnic Groups

2012		2013		2014	
Total Pop	552				
Chamorro	258 (46.7%)	Chamorro	198 (46.9%)	Chamorro	229 (48.1%)
Chuukese	218 (39.4%)	Chuukese	168 (39.8%)	Chuukese	199 (41.8%)
Filipino	33	Filipino	12	Filipino	8
Caucasian	19	Caucasian	12	Palauan	18

Recent data shows that Chamorro over-representation has actually increased and followed the same pattern as Chuukese delinquents who have also shown percentage increases. Chuukese admission percentages were significantly over-represented in the YCF by far and there does not seem to be any decreasing trend despite the work being done to lower rate for Chuukese over the years. Among the contributing mechanisms proffered as possible maintaining factors for Chuukese over-representation is poverty. Research shows that poverty is the most salient variable when it comes to determining causes for social problems like crime, violence and drug and alcohol abuse. Many of the compact migrants (parents and children) come to Guam with little to no resources and without any compulsory education experience.

The Department of Youth Affairs continues to hold weekly case discussions with clinical staff, social workers, and correctional staff about the current incarcerated clients while assessments and diagnoses determination are ongoing.

The local government continues to address poverty initiatives such as making affordable housing available, releasing years old tax return monies amounting to millions into the economy and focusing on improving the education environment for the youth to include making pre-school and pre-K education free and compulsory.

The government of Guam reports being fully committed to ending poverty and they are open to all possible solutions and ideas but the problems are so much more complex. DYA endorses the FSM Consul General, politicians, and other partners’ visits to DYA. Consultations should continue along with meetings with FSM church leaders, specifically Chuukese Christian and Catholic clergy to help develop and engender a sense of responsibility, accountability, and spirituality within these young men and women. Furthermore, DYA has over the past year met with a newly formed non-profit Chuuk youth group to counter stereotype views of Chuukese youth, supporting and endorsing their efforts.