



HON. ROBERT J. TORRES  
CHIEF JUSTICE

HON. ALBERTO C. LAMORENA, III  
PRESIDING JUDGE

# Judiciary of Guam

Administrative Office of the Courts  
Guam Judicial Center • 120 West O'Brien Dr • Hagåtña, Gu. 96910  
Tel: (671) 475-3544 • Fax: (671) 475-3184



DANIELLE T. ROSETE, ESQ.  
ADMINISTRATOR OF THE COURTS

January 19, 2024

## Transmitted via Electronic Mail

The Honorable Benjamin J.F. Cruz  
Office of Public Accountability  
Suite 401 DNA Building  
238 Archbishop Flores Street  
Hagatna, Guam 96910

## Re: FY 2022 Citizen Centric Report

Dear Public Auditor Cruz:

*Hafa adai!* In accordance with § 1922 of Chapter 19, Title 1 Guam Code Annotated, please find enclosed the **Fiscal Year 2022 Citizen Centric Report** for the Judiciary of Guam.

Should you have any questions or concerns, please do not hesitate to contact our office at 671-475-3544.

*Sinceramente,*

A handwritten signature in blue ink that reads "DT Rosete".

Danielle T. Rosete,  
Administrator of the Courts



# The Judiciary of Guam

120 West O'Brien Drive, Hagåtña, Guam 96910 | [guamcourts.org](http://guamcourts.org)

## FISCAL YEAR 2022 CITIZEN-CENTRIC REPORT



### Mission

The Judiciary of Guam administers justice by interpreting and upholding the laws, resolving disputes in a timely manner, and providing accessible, efficient, and effective judicial services.

### Vision

The Judiciary will provide the highest quality of judicial services to enhance public trust and confidence in Guam's independent and co-equal branch of government and become a model of judicial excellence.

The Judiciary will:

1. Resolve matters and provide court services in a timely and efficient manner;
2. Be user friendly, understandable, accessible, and affordable to court users through the use of innovative resources and practices;
3. Have sufficient resources to support operations, programs, and services in normal and emergency situations;
4. Develop highly skilled and satisfied judicial officers and personnel; and
5. Be cost effective, accountable, transparent, and fiscally responsible.

### About Us

The Judiciary is the third branch of the Government of Guam and is composed of the Superior Court of Guam and the Supreme Court of Guam. As an equal and independent branch of government, the Judiciary checks and balances the powers of the legislative and executive branches by interpreting the laws of Guam and administers justice by resolving disputes brought before the courts.

The **Supreme Court** is the island's highest court and is composed of the Chief Justice and two Associate Justices. The Supreme Court hears appeals from the Superior Court, as well as cases involving attorney discipline and invoking the Court's original jurisdiction. The Chief Justice holds supervisory authority of the judicial branch, and with the advice of the Judicial Council of Guam, administers the divisions and offices of the Judiciary, which include Court Administrative Services, Courts and Ministerial, Probation, Marshals, and Client Services and Family Counseling.

The **Superior Court** is Guam's trial court, where the vast majority of cases begin in the court system. The judicial officers hear a wide range of cases, from criminal prosecutions to cases arising from civil disputes, juvenile delinquency and neglect, traffic, family, probate, and small claims, as well as specialty treatment courts.

### Demographics

#### 2022 Staffing Levels

Court Administrative Services	82
Client Services and Family Counseling	12
Courts and Ministerial	81
Superior Court Judges Chambers and Judicial Hearings	46
Marshals Services	79
Probation Services	73
Supreme Court	27
Volunteer Deputy Marshals Reserve	26
<b>Total</b>	<b>426</b>

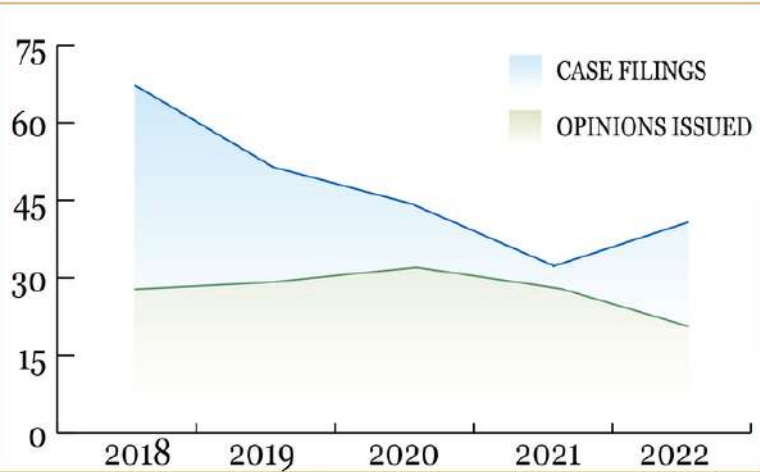


(Back row, L-R) Administrative Hearing Officer B. Ann Keith (former), Magistrate Judge Benjamin C. Sison, Judge Elyze M. Iriarte, Judge Maria T. Cenzone, Judge Arthur R. Barcinas, Presiding Judge Alberto C. Lamorena III, Judge Vernon P. Perez, Judge Dana A. Gutierrez, Judge John C. Terlaje, Family Court Referee Linda L. Ingles, Magistrate Judge Jonathan R. Quan.  
 (Seated, L-R) Justice F. Philip Carbullido, Chief Justice Robert J. Torres, Justice Katherine A. Maraman



## The Supreme Court of Guam

The Supreme Court of Guam has jurisdiction to hear appeals over any cause decided by the Superior Court of Guam or other courts created by Guam law. Additionally, the Supreme Court has supervisory jurisdiction over the Superior Court and all other courts created by Guam law, and it has original jurisdiction over proceedings necessary to protect its appellate jurisdiction and supervisory authority. The Supreme Court also has the authority to make and promulgate rules governing the practice and procedure in the courts of Guam.



## Supreme Court Statistics and Cases

CHART 1: TOTAL CASE FILINGS – FIVE-YEAR TREND

CASE TYPE	2018	2019	2020	2021	2022
Appellate Procedure	0	0	0	0	0
Attorney Discipline	3	1	1	4	2
Certified Question	1	0	2	0	0
Civil Case	35	25	22	11	18
Criminal Case	15	20	12	15	13
Pro Hac Vice	0	0	0	0	0
Promulgation Order	3	1	3	1	0
Writ of Habeas Corpus	0	0	1	0	3
Writ of Mandamus	7	0	1	0	0
Writ of Prohibition	1	2	1	1	3
Writ of Certiorari	N/A	N/A	1	1	1
<b>GRAND TOTAL</b>	<b>65</b>	<b>49</b>	<b>44</b>	<b>32</b>	<b>40</b>

CHART 2: TOTAL OPINIONS ISSUED – FIVE-YEAR TREND

CASE TYPE	2018	2019	2020	2021	2022
Civil	14	15	19	17	6
Criminal	13	15	12	11	13
Certified Question	1	0	0	1	0
Writ	1	0	2	0	0
<b>GRAND TOTAL</b>	<b>29</b>	<b>30</b>	<b>33</b>	<b>29</b>	<b>19</b>

## The Superior Court of Guam

The Superior Court of Guam, our island’s court of general jurisdiction, has eight judges, two magistrates, a Family Court Referee, and an Administrative Hearings Officer. The eight judges preside over a variety of cases at the Hagåtña Court and the Northern Court Satellite, from felony and misdemeanor cases, juvenile matters, civil matters, divorce and custody cases, to probate and special proceedings. The magistrates have jurisdiction over certain proceedings in criminal and civil cases, uncontested divorces, and matters heard before the Small Claims Court and Traffic Court. The Family Court Referee presides over juvenile, domestic custody, and child support matters. The Administrative Hearings Officer presides over child support cases.

### Five-Year Comparative Cases Filed

Cases Filed	2018	2019	2020	2021	2022
Adoption	36	47	23	30	21
Child Support	274	273	88	138	112
Civil	1,226	1,481	1,087	929	723
Criminal Felony	772	720	623	674	754
Criminal Misdemeanor	643	588	514	511	469
Domestic	691	720	458	534	459
Foreign Order	0	1	0	2	1
Juvenile Delinquency	196	202	126	88	173
Juvenile Proceedings	436	355	259	305	328
Land Registration	6	5	0	4	3
Probate	223	202	168	240	239
Special Proceedings	218	216	238	210	176
Protective Orders	124	141	126	138	109
Restitution (Collection)	88	160	159	187	116
Small Claims	1,608	1,610	576	765	709
Traffic	4,480	5,167	3,369	4,008	4,214
<b>TOTAL</b>	<b>11,021</b>	<b>11,888</b>	<b>7,814</b>	<b>8,763</b>	<b>8,606</b>

## Criminal Jury Trials

Primary Criminal Charge	No. of Trials
<b>Criminal Sexual Conduct</b>	7
<b>Aggravated Assault / Assault</b>	7
<b>Robbery</b>	3
<b>Family Violence</b>	3
<b>Murder</b>	2
<b>Possession of a Schedule II</b>	2
<b>Controlled Substance</b>	1
<b>Advanced Stalking</b>	1
<b>Attempted Murder</b>	1
<b>Driving While Impaired</b>	1
<b>Felonious Restraint</b>	1
<b>Kidnapping</b>	1
<b>Manslaughter</b>	1
<b>Resisting Arrest</b>	1
<b>Strangulation</b>	1
<b>Terrorizing</b>	1
<b>Theft</b>	1
<b>TOTAL</b>	<b>34</b>

## Civil Jury Trials

Cause of Action	No. of Trials
Premises Liability	1



Expenditures Type	General Fund Appropriation	Federal Grants	Other Collections	Total
Personnel Services	\$ 19,717,271	\$ 1,296,775	\$ 14,117	\$ 21,028,164
Benefits	\$ 8,203,988	\$ 540,758	\$ 1	\$ 8,744,747
Contractual Services	\$ 1,460,652	\$ 743,425	\$ 367,912	\$ 2,571,988
Capital Outlay	\$ 1,189,871	\$ 1,090,780	\$ 184,900	\$ 2,465,551
Utilities & Communication	\$ 966,935	\$ 34,821	\$ 320	\$ 1,002,076
Equipment Non Capital Items	\$ 92,400	\$ 541,557	\$ 15,685	\$ 649,642
Supplies and Materials	\$ 126,371	\$ 201,803	\$ 5,221	\$ 333,395
Travel/personnel training	\$ 3,398	\$ 70,030	\$ 88,318	\$ 161,746
Miscellaneous	\$ 685,388	\$ 341,772	\$ 35,499	\$ 1,062,659
<b>Total</b>	<b>\$ 32,446,275</b>	<b>\$ 4,861,721</b>	<b>\$ 711,973</b>	<b>\$ 38,019,969</b>

## General Fund Appropriation

The total appropriation from the general fund allocation for general operations was \$32,687,295, representing approximately 5.24% of the total general fund available for appropriation for FY 2022. In comparison to the fiscal year prior, the Judiciary's appropriation for the current year increased by 11%.

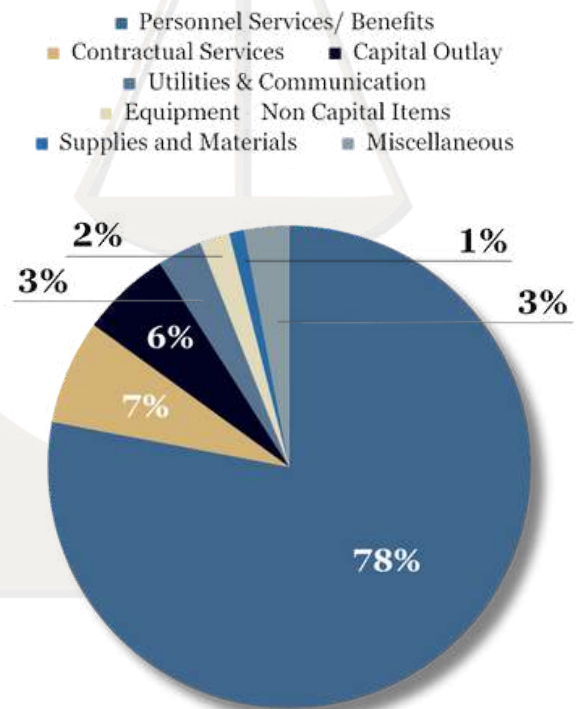
A significant portion of the general fund appropriation was used for personnel services. Personnel services accounted for 86% of all expenditures made during the fiscal year from the available general fund. Contractual services and capital outlay projects accounted for the second and third highest portion of the Judiciary's use of general fund appropriations. Contractual services accounted for 5%, while capital outlay projects accounted for 4%. Contractual services included, but were not limited to, equipment maintenance, copier leases, leases of Northern Court Satellite and storage facilities, counseling services, and other professional services. They also include licenses and maintenance of the Judiciary's case management, accounting, jury, and other software systems. The Judiciary also underwent several capital improvement projects in FY 2022. These include the building of a new courtroom, replacing inoperative vehicles, renovating the San Ramon Building—which houses four Judiciary divisions, including the Guam Criminal Law and Procedure Review Commission office—acquiring a generator, renovating other judiciary facilities and offices, and enhancing public access areas.

## Federal Grants & Other Collections

Federal grants and other collections make up 15% of total revenue recorded in FY 2022. Collections from these programs are strictly directed towards their initiatives. To name a few, programs in FY 2022 included the National Criminal History Improvement Program, Drug Court Discretionary Grant Program, Support for Adam Walsh Act Implementation Grant Program, Edward Byrne Memorial Justice Assistance Grant Program, and Adult Reentry Demonstration Program. Federal grants fundings were provided by the Department of Justice, Department of Health and Human Services, Equitable Sharing Programs, Child Support Hearing Services, and the American Rescue Plan Act of 2021.

For FY 2022, 38% of federal grant expenditures were allocated to personnel services, 22% to capital improvements related to technology, and 15% to contractual services, which included counseling services, vehicle and facility leases, and sanitization services among other things.

Other collections reported pertain to fees for services facilitated by the Judiciary. These consist of the Diversion Program, the Board of Law Examiners, the Drug Enforcement Treatment Program, the Criminal Justice Information Services (CJIS) program, Comprehensive Lawyer Regulatory System, and other judiciary initiatives.



Revenue	FY 2022
General Fund Appropriation	\$ 32,687,295 85%
Federal Grants	\$ 5,002,000 13%
<b>Other Collections</b>	<b>\$ 624,029 2%</b>



## Strengthening our Independent Branch

Recognizing the challenge of losing employees to rising inflation, competition with federal government salaries, and autonomous agencies, Chief Justice Torres launched a major initiative in his first year to strengthen the branch’s compensation structure. This initiative—focused on external competitiveness and internal equity—was made possible thanks to a **record budget appropriation from the Legislature**, resulting in the recruitment of more law enforcement officers and higher-paid attorneys.



*“The State of the Judiciary is advancing into a new era, and we must move forward together.”*

—Chief Justice Robert J. Torres  
*State of the Judiciary Address, May 1, 2023*

## Juvenile Reform Efforts

Every day, young children come under the Judiciary’s care due to abuse or neglect, and these children may spend years in the system. To address juvenile delinquency and prevent adult criminal behavior, the Judiciary initiated a comprehensive juvenile justice reform effort in previous years. With the ongoing challenges posed by the pandemic, Chief Justice Torres and Lieutenant Governor Tenorio recently convened the **first Juvenile Justice Stakeholder Meeting on January 16**, engaging community partners to revamp and enhance this crucial initiative.



## Technology Expansion

Advancements in technology have played a critical role in making our courts more open and accessible. In 2024, the public can anticipate new initiatives at the Judiciary, including:

- **eCourts:** Provides web-based access to court records and documents, streamlining court administration.
- **Online Dispute Resolution:** Resolves conflicts online, leading to more affordable and accessible solutions.
- **Digital Evidence Management:** Allows for the organization, sharing, and presentation of digital exhibits from a single, secure platform.

## Strategic Plan 2024-2027

Over the years, the Judiciary has used its strategic plans to bring direction to its priorities and initiatives. This year, the branch has begun efforts to craft a **new strategic plan for 2024-2027**. By outlining its priorities and goals, the Judiciary aims to provide a clear and accessible roadmap for community partners and the public on the direction and objectives of the Court.



### WE WANT TO HEAR FROM YOU!

Do you like this report? Is there any other information you would like to see included? Please let us know by contacting Sarah G. Elmore-Hernandez at [sehernandez@guamcourts.gov](mailto:sehernandez@guamcourts.gov). To see previous Citizen Centric Reports, visit [guamcourts.org/Citizen-Centric-Report/Citizen-Centric-Report.asp](http://guamcourts.org/Citizen-Centric-Report/Citizen-Centric-Report.asp).





Office of Public Accountability - Guam &lt;admin@guamopa.com&gt;

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**JOG FY2022 Citizen-Centric Report**

1 message

**Sarah G. Elmore-Hernandez** <sehernandez@guamcourts.gov>

Fri, Jan 19, 2024 at 4:51 PM

To: "bjcruz@guamopa.com" &lt;bjcruz@guamopa.com&gt;

Cc: "Danielle T. Rosete" &lt;drosete@guamcourts.gov&gt;, "admin@guamopa.com" &lt;admin@guamopa.com&gt;

Dear Public Auditor Cruz:

Pursuant to 1 GCA § 1922, please find attached a cover letter from Administrator of the Courts Danielle T. Rosete and a PDF version of the Judiciary of Guam's FY2022 Citizen-Centric Report.

Kindly confirm receipt of this email and its attachments.

Very Respectfully,

**Sarah G. Elmore-Hernandez**

Director of Policy, Planning, and Community Relations

Judiciary of Guam

120 W. O'Brien Drive

Hagåtña, Guam 96910

671.475-3186

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**2 attachments****B.J.F. Cruz Re JOG FY22 CCR 01192024.pdf**

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**Judiciary of Guam Citizen-Centric Report 2022.pdf**

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